merging presidential and county, he does say this: There has been a strong trend through the United States toward a schedule of state and local elections, which concentrate all of these except municipal in the even number, nonpresidential years. He said it would be a shame to abandon, speaking now of Maryland, it would be a shame to abandon this highly desirable feature of our constitution while we are making much needed changes in other parts of the state's governmental structure.

In this connection, it is interesting to note that two, I continue to quote, the two of the four states which now elect any appreciable number of state and local officials in the odd numbered years, Virginia and Mississippi, are the two that have gone the farthest in designing their electoral systems so as to minimize voter turnout and to insulate state and local government from the influence of the majority of the citizens.

I think at this point it might be appropriate to define for you what we consider to be the definition of voter turnout. We do not suggest that voter turnout grows gross numbers of people pulling levers is a value